Food Policy in a Warming World

Hsiao, Moscona and Sastry

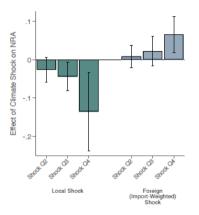
Discussion by Diego Känzig Northwestern University, CEPR & NBER

Macroeconomics of Climate Change Conference, Harvard University

- How does agricultural policy react to climate extremes?
 - · border taxes, quantity restrictions, domestic production or input subsidies
- Relationship between climate shocks and food policy is theoretically ambiguous
 - depends on whether government revenue- or constituent-focused
- Estimate agricultural policy responses in data

Main takeaways





- Domestic heat shocks induce
 pro-consumer policies
- Foreign heat shocks lead to pro-producer policies
- Consistent with **constituent-focused** government

 \Rightarrow Model disciplined with empirical responses implies that trade policy can drastically alter **level** and **distribution** of **climate damages**

- Great paper on a very timely and important topic!
- Beautiful example of how to test sharp theoretical predictions empirically
- ... and use estimated responses to discipline model and perform welfare analyses

1. A recent example

2. Missing intercept & macro effects

3. Uncertainty

A recent example: The Ukraine war

• Ukraine war led to an unprecedented increase in global food prices

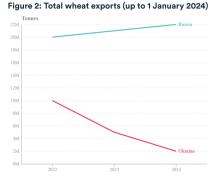


Figure 3: Commodity price indices



- Countries introduced variety of policies to confront this extreme surge in prices
- According to IMF survey (2022) many countries tried to limit rise in domestic food prices as international prices increased
 - Focused on households, e.g. by cutting taxes or providing direct price subsidies
- Opposite than what the authors find
 - Is Ukraine war special?

- Authors focus on extreme heat events
 - show significant effect on crop yields
- · However, other important climatic factors, in particular droughts
 - La Niña events become more frequent and severe
 - Before Ukraine war food prices were already at highest level in a decade because of once-in-a-century drought in Brazil
- Do the results generalize to other extreme climatic events?

• Authors focus variation across crop within country-years

 $NRA_{\ell kt} = g \left(\mathsf{ExtremeExposure}_{\ell kt} \right) + \gamma_{\ell t} + \delta_{kt} + \mu_{\ell k} + \varepsilon_{\ell kt}$

• This nets out variation in global commodity prices (and other common factors)

· However, this may be an important transmission channel of climate extremes

The missing intercept problem

- To assess how restrictive this is, authors could exploit time-series variation more
- De Winne and Peersman (2016) identify a series of exogenous food market shocks
- · Interesting to see how nominal rate assistance responds to such shocks
 - Could run simple local projection of NRA on food commodity supply shocks
- Captures aggregate impact, including any GE adjustment
- How does this differ from the PE effect the authors identify?

- Climate change leads to more frequent extreme weather events
- This will cause more volatility in food prices
- Important factor when thinking about welfare & climate damages
- Would be interesting to incorporate uncertainty in the model
 - Possibly for the next paper ©
- Would allow to speak to important debate on food security

- Theoretical framework has strong implications for import shares
 - Could authors look at these responses empirically?
 - May be easier to measure than nominal rate assistance
- Extreme heat has persistent effect on NRA
 - How persistent is effect on crop yield?
 - Is there a way to estimate the price response?
- · Would be interesting to study heterogeneity a bit more
 - Do effects differ between developed and developing countries?

- Great paper improving our understanding of food policy in face of climate change
- Tractable theoretical framework with stark predictions
- Convincing empirical strategy to test theory and discipline model